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145 **BACKGROUND AS PROVIDED BY THE EUROPEAN COMMISSION**

146 According to experts, animal cloning carried out thorough somatic cell nucleus transfer
147 (SCNT) is on the verge of widespread commercial use and expected to spread within the global
148 food chain before 2010. Food (e.g. meat and milk) derived, in particular from traditionally
149 produced offspring of clones might therefore be available to consumers in the future.

150 In the USA, the Food and Drug Administration (FDA) published on 28 December 2006 its
151 comprehensive draft risk assessment, risk management proposal and guidance for industry on
152 animal cloning. The FDA draft risk assessment concluded that edible products from clones and
153 their offspring are as safe as their conventional counterparts. The above mentioned
154 developments will be facilitated if the FDA, as expected, will issue the final version of the Risk
155 Assessment and lift the voluntary moratorium on food from clones and their progeny.

156 SCNT allows the production of genetic replicas (clones) of adult animals. The EU is already
157 faced with embryos (offspring of a clone) and soon with semen (sperm) from clones offered in
158 a global market for animal germ line products.

159 **Community Interest**

160 The European Commission (DG SANCO) is currently reflecting on the development of its
161 policy in this area, in the framework of legislation on novel foods, zootechnics, animal health
162 and welfare.

163 **TERMS OF REFERENCE AS PROVIDED BY THE EUROPEAN COMMISSION**

164 The European Commission requests the EFSA to advise on food safety, animal health, animal
165 welfare and environmental implications of live animal clones, obtained through SCNT
166 technique, their offspring and of the products obtained from those animals.

167 **INTERPRETATION ON TERMS OF REFERENCE**

168 In reply to the request from the European Commission, EFSA, having considered data
169 availability of different species, decided to restrict its opinion to animal health and animal
170 welfare of cattle and pig clones and their offspring, the food safety of products derived from
171 those animals, and the possible implications of SCNT for the environment and genetic
172 diversity.

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178 ASSESSMENT

179 **1. Introduction to the opinion**

180 This opinion is based upon published peer reviewed scientific papers, data and other
181 information deemed reliable. EFSA launched through its Advisory Forum and on its website a
182 request for scientific contributions on this subject from third parties; a list of all documents
183 made available to EFSA can be found at the end of the opinion.

184 Cloning has been applied to several animal species, but only in the case of cattle and pigs were
185 there sufficient data to make possible a scientific assessment for this opinion. Where
186 appropriate, reference is made also to data concerning other species.

187 The first farm animal clone was born in 1984, based on the use of embryonic cells as nucleus
188 source for the cloning procedure. In 1995, the lambs “Megan” and “Morag” were born, for
189 which embryo-derived cells had been cultured *in vitro* for several weeks and then used for
190 cloning. The major breakthrough came with the birth of the lamb “Dolly” in 1996, using adult
191 somatic cell nucleus transfer (SCNT) in the cloning procedure (Wilmut *et al.*, 1997).

192 Broadly speaking, cloning can be regarded as an assisted reproductive technology (ART) in the
193 sense that it is a method used to achieve pregnancy by artificial means. However, in the context
194 of this opinion, SCNT is not included in the current use of the term ART, as it is unique due to
195 its asexual nature and permits the production of animals from a single animal with a known
196 phenotype. The present opinion takes into account observations on clones in the context of
197 animals produced by ART (such as *in vitro* fertilization, embryo transfer and embryo splitting)
198 and natural mating as appropriate. It is also acknowledged that current ARTs are widely used in
199 the zootechnical practice without any underlying formal risk assessment. For example, large
200 offspring syndrome, often thought to be a cloning-related phenomenon, was first described in
201 pregnancies derived from the transfer of *in vitro* fertilized embryos in cattle and sheep (Farin
202 and Farin, 1995; Walker, 1996; Kruip and den Daas, 1997; Sinclair *et al.*, 1999).

203 In deciding whether significant differences are incurred by SCNT, the choice of appropriate
204 comparators has to be considered as well as the origin of the somatic cells and oocytes used for
205 cloning, since they may have been selected for characteristics whose expression does not
206 reflect those commonly found in a conventional population. For example, an elite animal would
207 have characteristics that might be found at the top of the range compared with the average
208 values of that species or breed line. This therefore might complicate a direct comparison with
209 the normal range.

210 **1.1. Matters not addressed in the opinion**

211 Approaches to cloning other than SCNT, such as embryonic cell nucleus transfer (ECNT) using
212 early embryonic cells (blastomeres) have been carried out, but in comparison with SCNT,
213 relatively few animals have been described in the literature (Yang *et al.*, 2007b). ECNT as well
214 as genetically modified animals (rDNA animals) that have been propagated by the use of
215 SCNT are not assessed in the present opinion, nor are the effects of ARTs (e.g. *in vitro*
216 fertilization, embryo transfer and embryo splitting).

217 **1.2. Terms used in the opinion**

218 Some relevant terms relevant are defined below. A glossary of other terms is found at the end
219 of the opinion.

220 - Cloning

221 Cloning, as assessed in this opinion, is defined as the technique of somatic cell nucleus transfer
222 (SCNT). The word clone is derived from the Greek words *clonos*, “twig” and *clonizo* “to cut
223 twigs”. Cloning is a process by which animals are reproduced asexually. In the cloning of
224 animals with SCNT, the haploid genetic material of an unfertilized ovum (oocyte) is replaced
225 by the diploid genetic material of a somatic cell derived from foetal or adult tissue. In contrast,
226 genetic modification (which is not assessed in this opinion) alters the characteristics of animals
227 by directly changing the genetic DNA sequence.

228 - Clone

229 A clone is the animal born as a result of asexual reproduction of animals using SCNT; in the
230 present opinion clones are also referred to as F0.

231 - Progeny (offspring) of clone

232 Clone progeny refers to offspring born by sexual reproduction, where at least one of the
233 ancestors was a clone (F0); in the present opinion clone progeny is also referred to as F1.

234 2. Animal breeding and reproductive techniques

235 Assisted reproductive technologies (ARTs) have greatly improved genetic selection during past
236 decades. These technologies include: artificial insemination from selected sires with its
237 possible extension to sexed semen, oocyte collection from selected dams, embryo selection and
238 transfer from selected genitors, *in vitro* fertilisation, and the long term storage of gametes and
239 embryos.

240 The genetic diversity of animal species or breeds may, in principle, be managed through the
241 selection of genitors, by generating intra- and inter-hybrids or by generating genetically
242 modified animals. The advantage of conventional genetic selection is that it creates new
243 genotypes at each generation through the process of meiotic recombination (sexual
244 reproduction) and the segregation of recombined chromosomes into individual gametes. In
245 contrast to sexual reproduction, SCNT, by by-passing the sexual reproduction, will reproduce a
246 particular desired phenotype (such as disease resistance, improved welfare, production or food
247 product quality) with a higher likelihood than sexual reproduction.

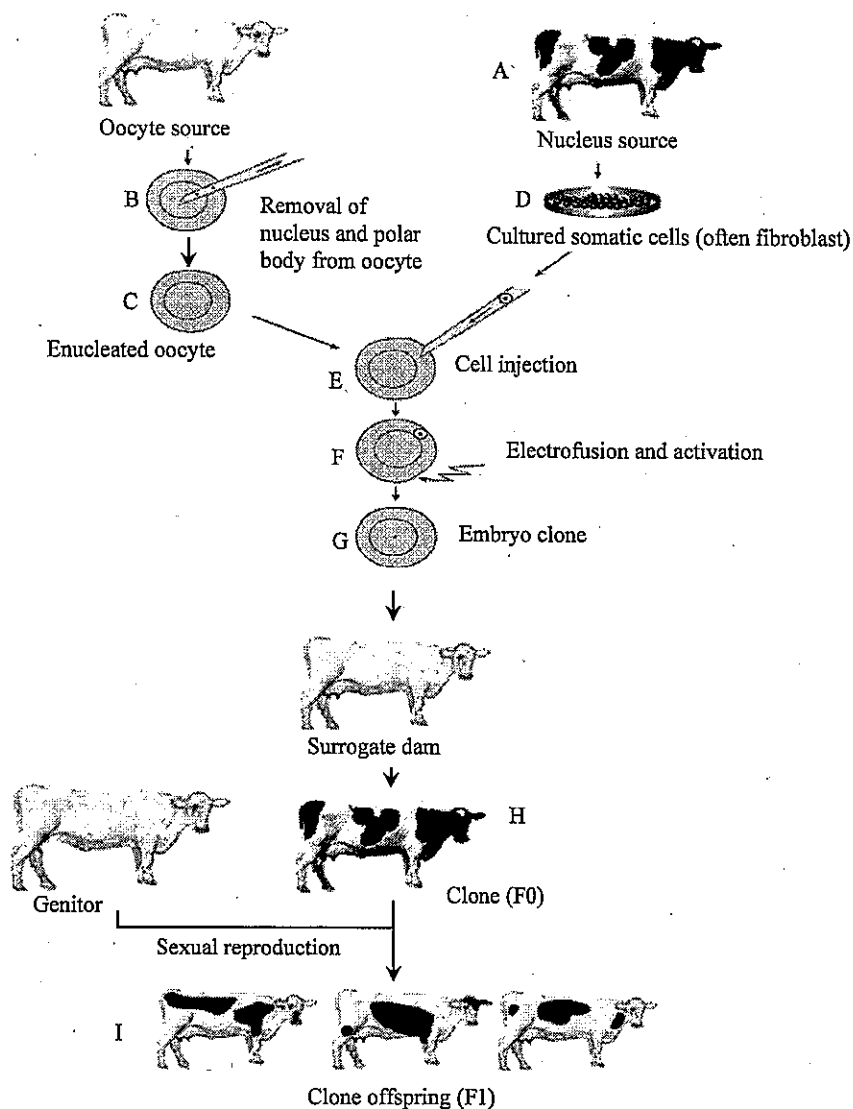
248 2.1. Introduction to Somatic Cell Nucleus Transfer (SCNT)

249 In SCNT, the nucleus of a differentiated somatic cell (a non-germline cell) is transferred, by
250 cell fusion or direct injection, into an oocyte that has had its nucleus removed. In practice, in
251 livestock cloning the whole somatic cell (including the nucleus) is usually transferred. The
252 reconstructed embryo is artificially activated to start its development before implantation into a
253 surrogate dam where it continues to develop and is delivered, in successful cases, as a healthy
254 newborn clone (F0) (see Figure 1).

255 Biologically, most steps in the procedure present their own challenges. Examples include how
256 to select and prepare the somatic cell to be used as the nucleus donor; how to prepare the
257 oocyte used as the nucleus recipient; how to combine these two cells, i.e. the fusion process;
258 and how to initiate embryo development after fusion.

259 Technical improvements over time are gradually increasing the proportion of clones born (e.g.
260 better *in vitro* culture conditions) and technical innovations in the handling of embryos allow
261 better control of nucleus transfer procedures.

262



263

264

265 **Figure 1. Main steps of somatic cell nucleus transfer (SCNT).** (A) nucleus cell source; (B)
 266 the nucleus and the polar body are removed from oocyte by aspiration giving an enucleated oocyte (C); (D)
 267 culture of somatic cells from the nucleus donor; (E) injection of a somatic cell between the zona pellucida and the
 268 membrane of the enucleated oocyte; (F) intermediate association of enucleated oocyte and somatic cell followed
 269 by introduction of the somatic cell nucleus (and cytoplasm) into the oocyte cytoplasm by electrofusion of the
 270 oocyte and cell membranes; (G) embryo clone formed by an oocyte cytoplasm and a somatic cell nucleus
 271 containing two copies of chromosomes; (H) embryo transfer into a surrogate dam generating clone (F0) with coat
 272 colour similar to that of the nucleus source (A); (I) clone offspring (F1) generated by the sexual reproduction of
 273 the clone (F0) with a normal partner, the colour coat of these animals is different from that of the clone and
 274 different from each other.

275

276 2.2. Cloned species and cloning efficiency

277 Since the birth of the sheep “Dolly” in 1996, SCNT has been applied to livestock and to several
 278 other species. Cattle, which are reported to be the animals most frequently used for SCNT,
 279 were first cloned in 1998 (Cibelli *et al.*, 1998; Yang *et al.*, 2005), goats in 1998 (Keefer *et al.*,
 280 2002), pigs in 2000 (Onishi *et al.*, 2000), rabbits in 2001 (Chesne *et al.*, 2002) and horses in
 281 2003 (Galli *et al.*, 2003).

282 In livestock species, healthy progeny (F1) have been obtained after the sexual reproduction of a
 283 clone. Furthermore, for research purposes, clones have also been produced by using cells taken
 284 from clones (i.e. repetitive-cloning) (Cho *et al.*, 2007).

285 The overall success rate of the cloning procedure is still low and differs greatly between
 286 species. The overall success rate, expressed as the percentage of viable offspring born from
 287 transferred embryo clones, ranges approximately from 0.5 to 5 %, depending on the species.

288 Walker *et al.* described a method for porcine cloning where the overall cloning efficiency was
 289 improved from less than 1% to 5 % and a later study reported an efficiency of up to 17 % (10
 290 live births out of 58 embryos transferred) (Walker *et al.*, 2002); (Du *et al.*, 2007).

291 Panarace *et al.* report the efficiency of cloning cattle in three countries, Brazil, Argentina and
 292 the USA, over five years (Panarace *et al.*, 2007). From the 3374 embryo clones transferred into
 293 surrogate dams, 317 (9 %) live calves were born, 24 hours after birth 278 of these clones (8 %) were
 294 alive and 225 (7 %) were alive at 150 days or more after birth. The higher overall success
 295 rates in cattle are largely due to the extensive knowledge of the female (and male) reproductive
 296 physiology in that species because of the importance of reproductive management in breeding
 297 schemes and in the economy of milk production.

298 However, within a given species, success rates can vary extensively reflecting a lack of full
 299 understanding of the role of various factors involved in the cloning process, such as somatic
 300 cell and oocyte selection, cell cycle stage, culture conditions, etc. For unknown reasons, about
 301 one third of the donor cell lines lead to a success rate, expressed as the percentage of live
 302 calves obtained from initiated pregnancy, as high as 40 % while one quarter of donor cell lines
 303 totally failed (Panarace *et al.*, 2007). These differences in the birth rate of live calves occur
 304 even when donor cell line cultures, with no evidence of abnormal chromosomal constitution,
 305 are run simultaneously within the same experimental programme. Unexpectedly, the different
 306 cell lines gave the same high number of blastocysts *in vitro* after nucleus transfer, irrespective
 307 of the subsequent success rate of development. This variable efficiency could not be attributed
 308 to chromosomal abnormalities in the cell lines resulting in the failure to develop to term
 309 (Renard *et al.*, 2007).

310 2.3. Number of clones and data on life span

311 There is no world-wide register of clones and therefore the number of living clones is difficult
 312 to estimate but EFSA has attempted to collect such information. In the EU there are about 100
 313 cattle clones and fewer pig clones. The estimated number in the USA is about 570 cattle and 10
 314 pig clones. There are also clones produced elsewhere e.g. Argentina, Australia, China, Japan
 315 and New Zealand, and EFSA estimates that the total number of clones alive world-wide in
 316 2007 is less than 4000 cattle and 1500 pigs. The relatively small number is a reflection of e.g.,
 317 technical difficulties and the regulatory status, and it can be expected that the number would
 318 increase as the efficiency is improved and if cloning is approved for commercial food purposes
 319 somewhere in the world. Semen from clones is already available on the market in the USA.
 320 However, even if the number of F0 clones remains small, there is potential in the future for a
 321 number of F1 and subsequent generation animals that could be produced from F0 clones and
 322 enter the food chain.

323 Similarly, the number of clones reported as reared and living for a considerable time is limited.
 324 Only a few reports on cattle clones to date refer to animals of 6-7 years of age (Chavatte-
 325 Palmer *et al.*, 2004; Heyman *et al.*, 2004; Panarace *et al.*, 2007) and no data on the full natural
 326 life span of livestock clones are available yet.

327 **2.4. Possible use of cloning**

328 Genetic selection is a method to improve animal production. It is based on the controlled
329 reproduction of animals followed by the identification of individuals with desirable traits, such
330 as high productivity, disease resistance etc. Genetic selection relies on the natural genetic
331 variation and gene redistribution which occurs during sexual reproduction in conventional
332 breeding.

333 Cloning provides a way in which selected characteristics can be propagated into production
334 herds more rapidly. For example, if an animal with a genetic resistance to a disease has been
335 identified, that animal could be expanded by cloning into several genitors which could then be
336 used to introduce the disease resistance trait via sexual reproduction into the production (or
337 subsequent breeding) herd.

338 SCNT may also prolong the reproductive life of sires or dams that have already produced high
339 value offspring and are aged beyond their ability to produce gametes effectively or for those
340 whose lives or fertility were shortened by design, accident or misadventure. Cloning may also
341 help to reduce the difference that exists regarding the availability of gametes between male and
342 female genitors. Naturally, females can provide at most a few hundred oocytes whereas males,
343 through their semen can generate thousands of offspring. Cloning, therefore, makes possible a
344 more intensive use of specific female genotypes within a breeding scheme.

345 The Scientific Committee noted that the primary use of clones (F0) currently is to produce elite
346 animals to be used in breeding and not to produce animals as food.

347 **3. Epigenetic and genetic aspects of SCNT**

348 Successful SCNT requires that the nuclear activities of the differentiated somatic cell used in
349 cloning are reset to those of an undifferentiated embryonic cell and that the new embryo is able
350 to complete foetal development. The somatic cell nucleus has to change its gene expression
351 pattern in relation to changes in its microenvironment in order to be able to replicate all steps of
352 normal development. This process, which is by essence epigenetic, leaves the primary DNA
353 sequence unchanged and is reversible. Epigenetic modifications include biochemically-
354 mediated conformational changes of the proteins surrounding the DNA (i.e. chromatin) and
355 also biochemical modifications of the DNA, particularly methylation. Modifications of
356 chromatin proteins are a reversible and dynamic process. In contrast DNA methylation can be
357 much more stable. Somatic cell reprogramming consists to a large extent of DNA
358 demethylation followed by a specific re-methylation of those DNA regions which must remain
359 silent in a given cell type. Epigenetic mechanisms affect the expression of some genes and such
360 modifications may be transmitted to daughter cells (Jablonka and Lamb, 2002).

361
362 The low success rates of SCNT and the underlying physiological abnormalities, frequently
363 observed in clones during embryonic and foetal development and also soon after their birth,
364 appear to be caused mainly by epigenetic dysregulation occurring during inappropriate
365 reprogramming of the genome.

366 Some considerations about the possibility that SCNT induces genetic alterations are given in
367 3.2, whereas the epigenetic aspects are discussed in Section 3.1.

368 **3.1. Epigenetic aspects: Reprogramming in clones**

369 Reprogramming of nuclear activities after SCNT is a time dependent process which involves
370 two main steps: the de-differentiation of the somatic cell nucleus to a totipotent embryonic
371 state, followed by the re-differentiation of embryonic cells to different cell types during later

372 development (Yang *et al.*, 2007a). Only a relatively small proportion of the total genome is
 373 active in a somatic cell at any one time. Many of these genes are known as housekeeping genes
 374 and are expressed in all cell types; others corresponds to the genes that grant specific functions
 375 to each cell type. In a somatic cell, therefore, most of the genes available for transcription are
 376 actually silent. The reactivation of these genes occurs normally in part during gametogenesis,
 377 with the cytoplasm of the oocytes containing the factors allowing reactivation. When genes
 378 required for a developmental step are not properly activated, the development of the embryo or
 379 fetus is interrupted, usually with fatal consequences. It is this phenomenon that is consistent
 380 with the considerable loss of embryo clones at early development and shortly after birth.

381 The de-differentiation of the somatic nucleus requires changes of the DNA and the chromatin
 382 which are essentially dependent on components found in the cytoplasm of the recipient oocyte.
 383 These changes may partially mimic those taking place after fertilization (Jaenisch and Wilmut,
 384 2001). Consequently the clone embryos often show aberrant patterns of global DNA
 385 methylation at the zygotic stages (Dean *et al.*, 2001; Kang *et al.*, 2001a; Kang *et al.*, 2001b). A
 386 high degree of variability in the epigenetic changes is also observed among individual embryo
 387 clones with regard to methylation levels and mRNA expression patterns of genes (Dean *et al.*,
 388 2001; Beaujean *et al.*, 2004; Wrenzycki *et al.*, 2005). Some genes aberrantly expressed in
 389 blastocyst stage are also found aberrantly expressed in the organs of clones that died shortly
 390 after birth (Li *et al.*, 2005). Methylation errors evidenced early in the preimplantation period of
 391 embryonic development can persist in bovine clone foetuses (Hiendleder *et al.*, 2004). The
 392 extent to which these aberrant methylation patterns are linked to the methylation status of the
 393 somatic cell nucleus before its transfer into the oocyte cytoplasm remains largely
 394 undetermined. However, several studies in cattle reveal that significant and relatively normal
 395 nuclear reprogramming, in terms of gene expression, can occur by the blastocyst stage after
 396 SCNT (Yang *et al.*, 2007a). In the mouse, the pluripotent cells derived *in vitro* from the inner
 397 cell mass of cloned blastocysts have been found to be indistinguishable from those obtained
 398 from *in vivo* fertilised embryos, both for their transcriptional activities and their methylation
 399 profile (Brambrink *et al.*, 2006; Kishigami *et al.*, 2006). This suggests that the epigenetic status
 400 of embryonic cells forming the inner cell mass is relatively well restored after SCNT at the
 401 blastocyst stage. On the other hand, the DNA of trophoctoderm cells, that are the precursors of
 402 the placenta, is excessively methylated (Yang *et al.*, 2007a). This may explain why about 400
 403 genes out of 10,000 examined showed abnormal expression in the placenta of mouse clones
 404 and why this organ is often altered in clones.

405 Not all epigenetic alterations observed in early SCNT embryos result in abnormalities. For
 406 example, studies of the inactivation of one of the two X chromosomes in female embryos show
 407 that the pattern of inactivation in mouse blastocyst clones is apparently normal (Eggan *et al.*,
 408 2000), but that the expression of X-linked genes in the placenta can be deregulated, particularly
 409 in mid-to-late gestation (Senda *et al.*, 2004). In cattle, the expression of X-chromosome related
 410 genes has been found to be delayed at early preimplantation stages in embryos of clones
 411 compared with *in vivo* derived embryos (Wrenzycki *et al.*, 2002). Hypomethylation of the
 412 genes involved in the X-chromosome inactivation process has been observed in various organs
 413 of stillborn calves. However, as no disturbance of sex development has been reported in clones,
 414 the implications for healthy clones of the hypomethylation of the X-chromosome observed in
 415 dead clones are unclear. More generally, it must be considered that the two copies of a gene
 416 have little chance to be simultaneously, epigenetically silenced in a clone. The silencing of
 417 specific genes by epigenetic mechanisms or the inactivation of a pathway may be compatible
 418 with a normal life of the clones.
 419

420 Re-differentiation of the cloned embryo into different somatic cell lineages is initiated after the
 421 blastocyst stage when the extra-embryonic lineages, which will contribute to the foetal part of
 422 the placenta, differentiate from those embryonic lineages where the patterning events leading to
 423 the definition of the first developmental axis become established. In different domestic species
 424 including sheep and cattle, several histological and molecular abnormalities thought to be
 425 major causes of foetal death have also been identified in the placenta of SCNT embryos (Hill *et al.*,
 426 2000; Heyman *et al.*, 2002; Wilmut *et al.*, 2002; Lee *et al.*, 2004).

427
 428 A class of genes known as imprinted genes has apparently an important role in the high foetal
 429 mortality observed after the transfer of embryo clones into surrogate dams. Imprinted genes are
 430 expressed from only one of the two alleles of a gene in a parent-of-origin dependent manner.
 431 Many of them are imprinted specifically in the placenta (Coan *et al.*, 2005). In mouse clones an
 432 abnormally low expression of several imprinted genes is frequently detected in the placenta but
 433 not in foetal tissues (Inoue *et al.*, 2002).

434
 435 A number of reports have analysed the methylation status of imprinted genes in various tissues
 436 of aborted foetal cattle clones (Liu *et al.*, 2007; Long and Cai, 2007; Lucifero *et al.*, 2007). The
 437 results suggest a direct link between aberrant methylation profiles and the compromised
 438 development after SCNT. A similar conclusion can be drawn from a genome-wide methylation
 439 analysis of repeated DNA sequences containing CpG islands (Kremenskoy *et al.*, 2006).

440
 441 Also in cattle clones abnormal allelic expression patterns of the imprinted *IGF2R* (Insulin
 442 Growth Factor II Receptor) gene have been observed in the placenta but not in calves (Yang *et al.*,
 443 2005). The extent to which abnormal methylation patterns, induced by SCNT and observed
 444 in a specific tissue during foetal development, will persist in adult healthy clones remains to be
 445 determined. These changes in DNA methylation patterns, which have also been observed in *in*
 446 *vitro* fertilisation and embryo culture (without cloning) and in a protocol- and tissue-specific
 447 manner, result in a foetal overgrowth correlated with endocrine changes (Hiendleder *et al.*,
 448 2006).

449
 450 Several epigenetic changes such as DNA methylation have been observed among different
 451 successful mouse clones that look normal in their appearance (Ohgane *et al.*, 2001). A more
 452 extensive study concluded that each mouse clone has a different DNA methylation pattern
 453 (Shiota and Yanagimachi, 2002). The degree of these variations also differs among individual
 454 clones. An average of two to five aberrantly methylated loci per 1,000 loci in each tissue of a
 455 clone has been observed in mice. The mouse data indicate that animals are obviously not
 456 perfect copies of the original animals as far as the methylation status of their genomic DNA is
 457 concerned. However, these abnormalities can disappear with the advancement of animals'
 458 aging, as shown recently from the analysis of kidney cells from new born and adult mouse
 459 clones in mid-age or senescence (Senda *et al.*, 2007).

460
 461 Although global analysis of the methylated status of clones is lacking in domestic species, one
 462 study in swine clones included evaluation of methylation in two different regions of the
 463 genome (Archer *et al.*, 2003a). Compared with control pigs, clones demonstrated differences in
 464 the methylation status in both transcribed and untranscribed regions of the genome, indicating
 465 that the cloning process may alter the pattern of DNA methylation in swine. However, because
 466 all of the clones in this study were healthy at the time of study (27 weeks of age) and had no
 467 apparent developmental defects, the biological relevance of these differences in DNA
 468 methylation is unclear.